

Opinion

TUESDAY, OCTOBER 8, 2019



FREE FALL
PDP leader, Mehbooba Mufti
Glad that activists were able to stop the felling of trees at Aarey. One wonders why Kashmiris have been deprived of the very same right to free speech & expression.

Rational Expectations

SUNIL JAIN

sunil.jain@expressindia.com
@thesuniljain



States may agree to fix GST now

With the compensation cess falling short, states may now have no option but to agree to raise GST rates at the lower end

DESPITE HIS CREDENTIALS as an economist and a former secretary general of Ficci, most tend to dismiss West Bengal finance minister Amit Mitra's warning on the stagnant GST revenues as pure politics. At an Express Group event, Mitra spoke of India's federal polity being at risk if the Centre didn't extend the guarantee of a 14% growth in the states' revenue from GST; right now, if the state GST revenues don't rise by 14%, they are to be compensated for the shortfall. The states would fall off a cliff, Mitra said, if this guarantee wasn't extended for another five years after 2022. While the situation may be more serious, in one critical aspect, than Mitra pointed out, the good news is that this may also result in much-needed GST reform.

Many reasons are given for GST revenues not being as buoyant as originally envisaged, ranging from the fact that important sectors have been kept outside the GST net to large-scale tax-theft, or even the fact that, as many say, the system was never robust enough to deliver... Whatever the reason, from ₹92,581 crore in FY18, monthly GST revenues rose to just ₹101,049 crore in April-September FY20 (see graphic).

As a result, compensation-cess collections have averaged around ₹7,500-8,000 crore per month while, thanks to sluggish overall GST revenues—revenues need to grow at 14% every year for the states' share to grow at the same rate—the amount that needed to be paid as compensation has skyrocketed; from ₹6,000 crore per month in FY18 to ₹11,500 crore so far in FY20. This means the compensation cess will fall short by November or December.

While Mitra and many others are hoping that the Centre will dip into its tax kitty to make good the shortfall, the GST law doesn't say the compensation has to be paid by the Centre if cess collections fall short. So, even if the Centre guarantees a 14% growth in state GST revenues for another five years, in case the compensation cess falls short, the states get nothing.

In which case, while the states can blame the central government for not implementing a perfect GST—since GST is a joint responsibility of the GST Council in which all states are members, of course, a blame game may not even fly—this won't really help. In all probability, the GST Council will have to agree to raise tax rates on items that are either taxed at very low rates or not taxed at all. The 5% tax slab, for instance, fetches the government ₹120,000 crore (see graphic); doubling this rate will give a big boost to GST revenues and, at a time when inflation is so low, the consumer impact of a tax hike may not be as high as imagined. Similarly, the 12% bracket fetches ₹70,000 crore, and an increase in this rate will add to GST revenues.

There are additional benefits of such rate-rationalisation. One, as GST rates are raised, and the gaps between tax slabs narrow, the incentive to cheat by using fake invoices falls. Two, as rates rise, the government will lose less from input tax credits. Mobile phones, for instance, are taxed at 12%, but their inputs at 18%, so the government ends up giving GST refunds to the industry. In textiles, the fact that the final cloth is taxed at 5% while inputs are taxed at 18% means an input-credit loss of ₹30,000 crore a year; this loss is ₹7,000 crore in the case of fertilisers where the final product has a 5% tax rate versus 18% for the inputs. Once GST rates are raised for the final product, such input-credit losses will reduce.

Faced with the need to hike rates on items of so-called mass consumption, most states will argue a rate-hike wouldn't be needed if tax theft was less rampant. Junior finance minister Anurag Thakur spoke of a ₹45,600 crore tax loss due to fraud, but this was the figure for all indirect taxes; the government caught input tax fraud of around ₹11,500 crore last year, so it is possible GST evasion levels could even be over ₹100,000 crore a year.

While a part of this will get fixed once rates are rationalised, a basic level of invoice-matching—the heart of the GST system—takes place even today. Everyone has to file their invoice-level returns as part of GSTR-1, so when firms pay their GST dues and file the GSTR-3B summary return while doing so, a basic check takes place automatically. If firm A gives invoice-level details of ₹100 crore of supplies to firm X, and firm B shows it is supplying ₹350 crore to firm X, but X shows a turnover of only ₹300 crore, this problem gets caught even now. A more detailed level of automatic checks is being designed as the earlier one didn't work. The new system, where all invoices are uploaded without filing an actual return, is supposed to take off by next April; a huge delay from the original schedule.

And, once every business files its detailed annual returns, this will also help catch tax-theft since all supplier invoices have to be accounted for, but this requires considerable speeding up. Annual returns for FY18 were to be filed by December 2018, but this has been extended to November 2019; no dates have been fixed so far for FY19 and FY20; similarly, it is to be hoped that the new system's invoice-matching will be more rigorous to catch tax theft. But, catching tax evasion takes time, and the government can't wait for this to succeed if it needs higher revenues fast; catching evaders and tax-rate hikes will need to happen side by side, and both will reinforce one another.

HitWICKET?

A sports university seems like a good idea, but the Delhi govt should mull over if its degrees will really help

THE DELHI GOVERNMENT has cleared the setting up of a sports university, to encourage people to choose sports as a career. The university will offer undergraduate, post-graduate and doctorate degrees in different sports. This, the government believes, will give children who wish to choose sports as a career, but are often forced to give up this option. At present, it is hard to earn a regular undergraduate degree while focussing on a professional sports career. Given many jobs—including government ones—require a graduate degree as the basic qualification, this will help those for whom a career in sports doesn't work out or those who retire.

However, while a degree in sports may help with eligibility, it is difficult to see it going beyond that. A degree in cricket may allow a sports university graduate to sit for a competitive exam, but doesn't equip her to qualify that exam. In fact, a general graduate is more likely to have an edge, given how most competitive exams test graduate-level competence in mainline subjects. Even if the sports university were also to offer degrees in allied disciplines, such as sports management, sports paramedical courses, etc, there will always be specialists from regular courses to compete with. The government would do better to upgrade its existing infrastructure or support the private sector in creating better infrastructure while concentrating on catching potential sportspersons young, and focus exclusively on their training.

CORP TAX RATE CUT

GIVEN HOW, IN INDIA, THERE SEEMS TO BE LITTLE IMPACT OF THE CORPORATION TAX ON WAGES, THE CUT MAY NOT MEAN MUCH FOR LABOUR

What impact will the tax rate cut have?

LEKHA CHAKRABORTY

Professor, NIPFP
Views are personal



ing to analyse the effects of taxation across time and across heterogeneous labour categories. A recent study in the context of Germany—by Clemens Fuest of CESifo in Munich and his team—found that the average “pass-through” of corporation taxation on wages was of the extent 51%. They found that labour bears a substantial share of the corporation tax burden. Their results showed that higher corporation taxes reduce wages most for the low-skilled, for women, and for young workers.

More analysis on corporation tax incidence can be found in Alan Auerbach's paper on “what we know from economic theory and evidence about corporate tax incidence”. One of the few papers in the Indian context is by Parthasarathi Shome in Oxford Economic Papers, in 1978, which explores the effect of a marginal change in the corporation tax on wages in the economy. In a general equilibrium setting, his findings suggest that a part of the burden of corporation taxes are shifted to labour.

Using the Prowess IQ database provided by the Centre for Monitoring Indian Economy (CMIE), we can examine the corporation tax incidence in India. “Preliminary” evidence from a recent paper by Samiksha Agarwal and this

author showed that corporation tax incidence is more on capital than labour in India. If so, the budgetary announcement in Union Budget FY19—the first announcement on corporate tax cut by the Modi government—to reduce the corporation tax rate to 25% for those firms with turnover up to ₹250 crore was the right step forward. Any tax reforms for the corporate sector will, therefore, have redistributive effect on small firms. However, we flagged in our paper that the lack of significant impact of corporation tax on labour needs to be interpreted with caution in the context of India. With perfect mobility of labour, business taxation may not affect wages. However, the channels of corporation taxation on wage determination may be relatively weaker in India. This prima facie lack of “pass-through” of business tax on wages in India needs further research. It may depend on other wage determination mechanisms, not alone on taxation policies. If there is lack of a significant link between corporation taxation and wages, it may also be due to “profit shifting” arrangements. However, this demands further research on whether the incidence of corporate taxes on wages is lesser due to “income shifting” to avoid taxes or other wage “bargaining” mecha-

nisms. Clemens Fuest and his team highlighted in their study that gigantic and, in particular, foreign-owned firms can avoid taxes by “shifting profits” across jurisdictions or even abroad, and if this is relevant for a country, one should observe smaller effects of corporation tax changes for these firms on wages.

Now, let us unpack and differentiate between the “statutory” tax rate and the “effective” corporate tax rates. The analysis shows that the corporate firms with profits before taxes (PBT) above ₹500 crore contribute to 60.63% of corporate tax revenue (see graphic). However, it is also evident that the effective corporate tax rate is only 22.88% for these big corporate firms with PBT greater than ₹500 crore, as compared to 29.37% effective tax borne by the small companies with profit before tax (PBT) up to ₹1 crore.

It is interesting to recall here that Pinaki Chakraborty, in his ex-post Union Budget analysis in 2016 in EPW, had highlighted that any tax reform in corporate sector to rationalise the tax structure without tax exemptions would also mean effective tax rate going up for those paying lower than the intended statutory rate. In that sense, the corporate tax cut “effective” is only 2.7% and not 8%. The estimated revenue impact of ₹1.5 lakh crore, if that comes to pass, can reduce the tax-transfer share to the states—as highlighted by Kerala finance minister, Thomas Isaac—and, in turn, affect the state's fiscal space.

It is important to wait and watch if the fiscal stimulus through tax policies have relatively better multiplier effect on the economy than expenditure stimulus. As fiscal rules—maintaining the threshold fiscal deficit-to-GDP ratio at 3%—are often attached to fiscal discipline and economic growth, it is highly unlikely that the government will announce a stimulus package through boosting public expenditure. However, it is imperative to explore the path of public expenditure stimulus, given the corporation “effective tax rate” reduction on the economy is only to an extent of around 2%, and the “structural reforms”—including corporation tax rate reduction—can take a long time for the intended results on the macro economy to show.

Effective tax rates of corporate sector in India

Profit before taxes	Share in total			Ratio of total income to profit before taxes (%)	Effective tax rate (%) (profit to tax ratio)
	Profits before taxes (in %)	income taxes (in %)	Corporate income Tax (in %)		
Less than Zero	0	0.58	0.47	—	—
Zero	0	6.54	2.81	—	—
0-1 Crore	2.73	3.38	3.25	95.39	29.37
1-10 Crore	6.76	7.54	7.4	85.44	26.99
10-50 Crore	9.17	9.08	9.48	76.26	25.52
50-100 Crore	5.16	5.01	5.26	74.83	25.14
100-500 Crore	15.55	14.56	15.12	72.00	23.97
Greater than ₹ 500 cr	60.63	53.31	56.21	67.66	22.88
All Companies	100	100	100	76.94	26.67

Source: (Basic data) Budget Documents, Ministry of Finance, Budget Division, Government of India

Investors caught in a global tug of war

Given the increasing uncertainties, investors should consider, at the minimum, adding an element of “regret minimisation” to their portfolios

MOHAMED A EL-ERIAN

Bloomberg



MORE THAN ANYTHING else, last week's market gyrations illustrated the tug of war that has dominated the US stocks in recent months, and confined them in a range despite significant developments in the underlying dynamics. The intensifying tension between the two macro forces could lead to greater volatility, and pose increasing challenges for investors.

The first part of the week was dominated by investor concern that international weakness in manufacturing had spread to the US and, more importantly, to the services sector, which dominates the domestic economy. The result was a harrowing two-day drop in stocks that erased the gains of the previous five months.

The second part was much different. Hopes for support from Washington, fuelled by constructive comments from the White House about the coming trade negotiations with China, were accompanied by the release on Friday of the September jobs report, which kept the door open for another Federal Reserve rate cut this month. Stocks rebounded, significantly cutting into the losses for the week.

This roller coaster is not new and exemplifies the interaction between two big macro themes, or what economists call “global factors.” The intensifying tug of war, however, raises questions about the stability of this “unstable equilibrium” for markets, and the consequences for investment strategies.

As the week demonstrated, the long-standing risk of downward pressure on stocks from weaker fundamentals has been amplified recently by mounting

evidence that US manufacturing is now part of a global contraction caused by a deepening slowdown in international trade. Adding to the gloom, data on sentiment suggests that this is already spilling over to the much larger services sector. And, while solid readings from more comprehensive hard data releases, such as the jobs report, didn't ring additional alarm bells, it wasn't strong enough to establish that the US economy is immune to pressure from the rest of the world.

On the other side of the tug of war, the policy hopes that have pulled stocks higher have shifted from central bank action to trade and other measures. This is not because investors have concluded that the Fed is unlikely to cut interest rates this year—it most likely will—but because they realise the cuts probably won't materially improve the economic outlook. Recognition is spreading among market participants that there is an important difference between a friendly central bank and an effective one. Moreover, in the case of the European Central Bank, such prolonged friendliness risks being counter-productive beyond a certain point.

Consequently, the optimists now centre their hopes on the possibility of a US-China trade deal, and fiscal stimulus in Europe led by Germany.

Some feel that with president Donald Trump now facing possible

impeachment, his administration will be more inclined to reach agreement with China—a partial deal—even if it falls short of the comprehensive and durable outcome for which many are hoping. The coming visit of a Chinese trade delegation offers optimists a timeline for their hopes. Meanwhile, weakness in German economic data is seen by these optimists as the catalyst for significant fiscal stimulus.

The growing strain between these two global factors increases the uncertainty for the worldwide economy and markets, and threatens the “unstable equilibrium” that has persisted until now.

For investors, the situation challenges the sufficiency of the traditional approaches to diversifying holdings and mitigating risk could prove insufficient

In such a world, investors should consider, at the minimum, adding an element of “regret minimisation” to their portfolios. This means strongly emphasising balance-sheet strength and other quality considerations in selecting stocks, building a bigger-than-usual cash buffer in their asset allocation, and shortening maturities on their corporate and government bonds.

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LETTERS TO THE EDITOR

Growth over environment debate

Glad to read that the SC stayed the cutting of any further trees at Mumbai's Aarey Colony, which is the biggest slap on the face of those who want to destroy the environment. Innocent people were arrested for protesting and were later released on bail. The matter of whether Aarey is an eco-sensitive zone or not pending before the National Green Tribunal and the authorities should have not gone ahead with the felling of trees. Resolved to save the trees, many protestors gathered at the site to raise their voice against the felling of trees where the Mumbai Police imposed Section 144, banning unlawful assembly. The police arrested more than 100 protestors for allegedly disturbing public order and obstructing government officials from performing their duties.
— Bhagwan Thadani, Mumbai

Repo rate cuts

Amidst continued weakness in economic activity, the Monetary Policy Committee has cut the repo rate by 25 bps. Its accommodative monetary stance, given the economic slowdown is understandable. Apprehensions over poor transmission by financial institutions cannot be allowed to persist. As the efficacy of monetary policy depends upon transmission, the government needs to take steps like aligning interest rate on savings with market rates. Stimulus measures to arrest the slow down of economy are imperative, but the government needs to ensure adherence to fiscal deficit targets.
— M Jeyaram, Sholavandan

Write to us at feletters@expressindia.com

