

The Mudra problem

Directed lending always builds up bad loans in banks

On Tuesday, Reserve Bank of India Deputy Governor M K Jain highlighted a dangerous trend: The rising levels of bad debt in the small-scale loans being handed out under the government's Mudra scheme. The location where he made this remark is significant: He was speaking at a microfinance conference organised by the Small Industries Development Bank of India, which is the underwriter and the owner of the risk management protocols for the Mudra loans. Mr Jain said that banks would have to do both a better job of establishing the capability to repay when the potential loan is being evaluated, and also "monitor the loans through the life cycle much more closely". Although Mudra loans are typically relatively small in size, a large number of them has been handed out and they are generally free of collateral, making them a significant point of vulnerability for banks that are just beginning to emerge from an existing crisis. It is not surprising, therefore, that the banking regulator is worried — even the Governor, Shaktikanta Das, has raised concerns about this in the past.

These concerns are entirely warranted. When collateral-free loans were first suggested, it was foreseen by many that the consequences would be a worrisome increase in bad debt. The question is certainly one of capacity, as the regulator seemed to argue. The number of Mudra loans is so large that the capacity to both evaluate and monitor is significantly constrained, especially at the level at which these loans are being handed out. Yet even beyond capacity, there are problems of intent that must be taken on board. The simple fact is that the government has made it very clear that handing out money through Mudra loans is a political priority. Senior politicians in the ruling party have consistently mentioned the amount and number of Mudra loans as an achievement, and tied it to claims about entrepreneurship and even job creation. Given these clear political signals, it would be futile to expect any change in how the programme is being implemented on the ground. No banker in the state sector is likely to defy a clearly stated government preference.

This combination of directed lending and a high presence for the state in the banking sector is a recipe for disaster. Government orders to the banking sector, whether sectoral or of the sort that the Mudra programme is, are detrimental to the due diligence work that is integral to a healthy financial sector. Loans where there is a government mandate are always going to be scrutinised differently than those where the bank's own concerns are at stake. The constraints put on the loan are substantially different. If the government wishes to retain a large stake in the banking sector, then it must realise that it simply cannot hand out directives. As in any bureaucracy, there will be a rush to comply with orders but such a rush is fatal to the health of the banking sector. Directed lending in a system like India's leaves the banking sector susceptible to crises.

The right blend

The present biofuel policy is invitation to ecological disaster

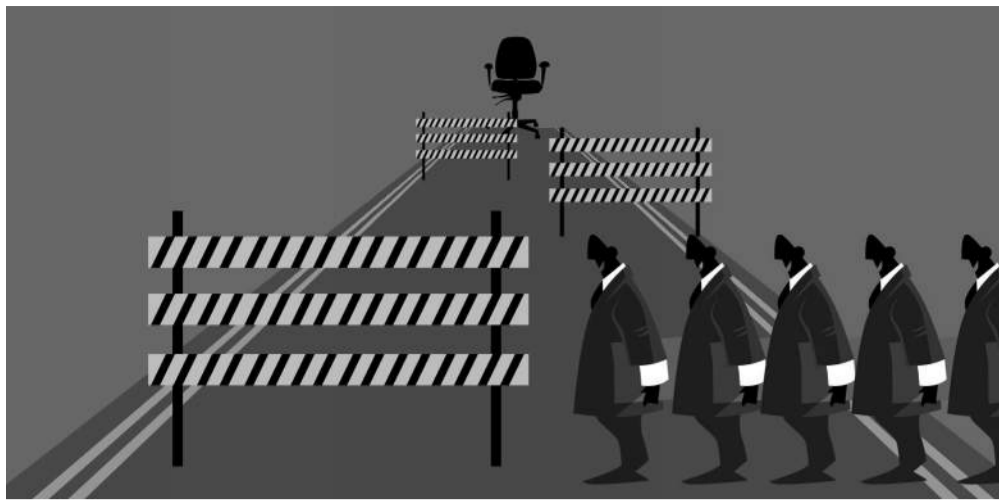
Given the huge gap in the availability and requirement of ethanol for blending with petrol, the need to step up its production is indisputable. But the same cannot be said about some of the measures mooted by the government to achieve this objective. The most debatable among these is the permission granted to ethanol manufacturers — mostly sugar mills that produce it from their byproduct molasses — to convert sugarcane juice directly into alcohol and also use surplus sugar and foodgrains, such as wheat, rice and corn, for this purpose. Going a step further, the government has chosen to incentivise the use of these questionable raw materials by fixing relatively higher prices for the ethanol produced from them.

This move would, obviously, open the doors for the sugar factories to buy sugarcane — and for the farmers to grow it — just for producing biofuel rather than for making sugar from it. Considering that sugarcane, wheat and rice are water guzzlers, besides being input-intensive crops, their use for biofuel production is virtually an invitation to ecological disaster. The true value of the scarce water that goes into the cultivation of these crops cannot be measured in economic terms alone. The social cost of such water use may be far higher than the economic gains from ethanol doping of petrol. Moreover, a land-stressed country like India — where land is hard to find even for infrastructure, industries and other purposes — can ill-afford to use it exclusively for growing biofuel crops.

Where foodgrains are concerned, though the present glut may give the impression that part of the surplus stocks can safely be diverted to biofuel production, given the rampant malnutrition and hidden hunger in the country, it may be difficult to justify it. In fact, many of the land-rich and industrialised countries, which have gone far ahead in admixing crops-based biofuels with gasoline, are also revising their policies. Studies have revealed that this has distorted the cropping patterns and spiked food prices in those countries. The advisability of clearing forests to grow biofuel crops, as has been happening in Brazil and some other land-surplus nations, has also begun to be challenged by environmentalists.

Another fact that needs to be kept in view is that India has substantial potential to produce ethanol and other types of biofuels from non-sugarcane and non-food sources that are currently under-exploited, if not wholly untapped. The National Biofuel Policy of 2009, amended in 2018, lists rural and urban garbage, cellulosic and lingo-cellulosic biomass (agricultural dry matter), and crop residues like wheat and rice stubble amongst the suitable raw material for making ethanol. Though such second generation (2G) ethanol turns out to be slightly more expensive than the molasses-based alcohol, it recompenses the additional cost by mitigating the dreadful environmental pollution due to burning of urban wastes and farm residues, including crop stubble. Fortunately, oil marketing companies have reacted favourably to this idea and are already in the process of setting up a dozen 2G ethanol refineries in 11 states. This trend needs further impetus. Promising results have also emerged from the ongoing research and development work on producing ethanol from a non-food and fast-growing bio-source like algae. Such novel technologies hold the key to augmenting supplies of environment-friendly biofuels without any adverse effect on ecology or food security.

ILLUSTRATION: BINAY SINHA



Competition versus reservations

Reservations have eroded human capital in the Indian government, regulatory and public sector institutions

The promise of India endures yet in Delhi and several urban areas in the country where we have been inhaling toxic air particularly during winter months. The June 2013 television images of buildings in Uttarakhand collapsing into swirling waters, annual floods in Assam, Uttar Pradesh and Bihar, disruptions during the monsoons in Mumbai add to a sense of outrage. Not everyone is that concerned though since the affluent counter pollution with imported air-filters. In such circles, the commentary is about escaping to alternative homes in the hills, flying off to stay with relatives abroad or emigrating for good.

A couple of days back while clearing out old papers I chanced upon letters I had written to my future wife in the mid-1970s. A letter dated April 27, 1977, when I was stationed in Jalandhar district training as a recent recruit to the Indian Foreign Service (IFS), refers to my meetings with the deputy commissioner and commissioner. When asked neither of them was willing to talk about why an under-trial prisoner accused of petty theft was tortured to death in a jail located in the heart of Jalandhar. That was 42 years ago and perhaps there is greater accountability now. However, the rape and murder in Badaun (Uttar Pradesh) of two minor girls in May 2014 and the rape of another girl and killing of her relatives in Unnao (UP) during 2017-19 paints a picture of despair about India's justice system.

As for the opportunity costs of the ongoing slowdown in India's economic growth and consequent frustrations caused by burgeoning underemployment, there is little left to say. To add insult to injury, we are subjected to inane homilies by central-state government officials/ministers about why it is some-

one else's responsibility. Glaring examples of personal interest driven politics, as was amply evident in Maharashtra on November 23, 2019, have become all too common. All this and more are the sad realities that Indians are witness to with regularity.

The environmental degradation, worrisome internal security situation and economic slowdown are not merely due to insensitive officials, inadequate domestic savings, doubts about corporate creditworthiness inhibiting fresh lending, overvalued rupee and so on and on. It is also about the significant erosion of human capital in government, regulatory and educational circles that has contributed to distortions in competent and impartial decision-making.

As of now, at least 49.5 per cent of vacancies are mandatorily reserved for Dalits, Scheduled Tribes and Other Backward Classes (OBCs) in most states and the central government. Tamil Nadu has passed legislation for a higher level of 69 per cent reservation in that state. There is talk about reservations of jobs in Madhya Pradesh and Maharashtra for those who are deemed indigenous to those states.

On January 12, 2019, the central government notified an additional 10 per cent reservation for "the advancement of any economically weaker sections (EWS) of citizens". This reservation would be for families with income below ₹8 lakh per annum. This amendment of Articles 15 & 16 of the Constitution thus raising total reservations to 59.5 per cent is inconsistent with a 1992 Supreme Court ceiling of 50 per cent for all reservations put together. In September 2017, the maximum family income for three consecutive years, to be eligible for OBC reser-



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Wanted: The woke corporation

The reputation of corporate India has not stood up to scrutiny in the run-up to — and the Indian government's subsequent rejection of — the Regional Comprehensive Economic Partnership. Indian businesses apparently believe they will not be able to compete with Chinese enterprise over a 25-year framework, the adjustment period that RCEP negotiators had worked out. Then again, the pusillanimity of Indian business leaders when it comes to standing up to the government has long been its worst-kept secret — the rare CEO who voices even mild criticism publicly always makes headlines. Now it appears India Inc remains pretty regressive when it comes to its hiring policies too.

No, this is not an impending outburst against the lack of gender diversity in corporate India (though there's that too) but the readings from a recent eyebrow-raising survey on "Diversity and Inclusion" conducted by the jobs portal TimesJobs, owned by the Bennett Coleman media conglomerate. The biggest takeaway from the survey is that India Inc remains innately homophobic. More than 77 per cent of the 1,137 professionals surveyed across diverse companies said they have no LGBTQ colleagues and more than 83 per cent said they had no one with alternate sexual orientation in senior leadership positions.

The question to ask, of course, is how the employees in the survey above thought they could judge their colleagues' and leaders' sexual prefer-

ences to answer the surveyor's question. It is inconceivable that there are no gays working in Indian corporations but obviously, the subject remains taboo enough in the workplace for those of alternate sexual orientation to feel safer remaining in the closet.

This perception should not be surprising, judging from the loud silence from corporate boardrooms when the Supreme Court read down section 377 of the Indian Penal Code, effectively decriminalising homosexuality. The issue of LGBTBQ rights is not seen as a cause worthy of the public relations energies that are poured into CSR programmes for building toilets and dispensing midday meals to poor schoolchildren.

It is also striking that some 65 per cent of employees say they have not seen any change in policies after section 377 was read down — though the survey does not reveal what kind of changes were effected in corporations employing the 35 per cent of respondents who presumably say they have seen some change.

What kind of policy changes should be expected? Extending benefits to same sex/common law spouses (since same sex marriage hasn't yet been enabled by the law) and their children is the most basic of them. A handful of companies have made some changes in their HR policies — the Godrej group and Infosys, for instance, extend such benefits to the "partner" without specifying the gender and OYO's group insurance policy covers a



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variations, was raised to ₹8 lakh per annum. It is unclear how this maximum permissible annual family income of ₹8 lakh is estimated on a reliable and consistent basis across the country.

There have been numerous debates in the Constituent Assembly, in state Assemblies and the national Parliament about the need to correct past injustices by enabling weaker sections to obtain employment and entry to institutions set up by government. The consequent reservation policies have served India well. At the same time, over the decades, human capital has been diluted due to a progressive increase in reservation quotas and reductions in minimum educational qualifying standards. Further, caste and OBC reservations have unintentionally created privileged categories among the disadvantaged. For instance, reservations have not helped an overwhelming majority of those who are deprived because of their lower educational levels compared to the better off among the quota eligible communities. In any case, job quotas within the organised sector cannot address widespread Indian underemployment since about 77 per cent of the country's workforce is self-employed or casual labour.

The most valuable "capital" in any country has to be its stock of public-spirited non-partisan specialists, accomplished professionals and academics. Currently, many in crucial official, regulatory and specialised positions, including some who were selected on the basis of quotas, do not meet basic standards of domain knowledge. This tends to lower standards in non-official circles too. An important step towards better governance would be to mandate that all government, regulatory and public sector positions are staffed by those who have been selected through competitive processes. More than 70 years after independence, it is high time we started ending all forms of reservations including informal religious affiliation-based quotas. A reasonable approach would be to halve reservations by 2024 and drop these altogether by 2029.

Media reports suggest that to increase their vote share the National Democratic Alliance (NDA) parties led by the Bharatiya Janata Party (BJP) made a pitch for the support of the majority Hindu community in the 2014 Lok Sabha elections. The same strategy combined with an additional 10 per cent reservation for the EWSs probably contributed to an even larger number of seats for the BJP in the general elections of May 2019. Religion-based politics was a key element in the electoral strategies of most Indian parties from 1971 onwards and has proved to be divisive. Similarly, the political self-interest driven support for reservations has resulted in resentments within and across communities. One way to stem this inexorable slide towards mediocrity, and worse in matters that impact India's overall development, is for a new political party to represent the 50.5 per cent of the population who are currently excluded from reservations.

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Financialisation and its discontents



BOOK REVIEW

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Amazon recently acquired a large office in the HITEC City office campus in Hyderabad. It is very likely that you have heard of Amazon, the world's largest e-commerce company. HITEC City is a project developed by Larsen & Toubro (L&T). It is very likely that you know of L&T too, the business conglomerate that also develops commercial real estate. This transaction between Amazon and L&T was brokered by Colliers International. It is perhaps unlikely that you have ever heard of Colliers International, a real estate agent. Amazon and L&T are real businesses that contribute to the economy, create thousands of jobs and add immense value

to the economy. Colliers is an intermediary that enabled a smooth transaction, which is a valuable service but perhaps not as vital to the economy. So, logically, companies like Amazon and L&T will be better known, attract better talent and its employees will typically earn more than those working in Colliers.

Let's now assume that Amazon also needed fresh capital to expand. Capital is available with investors such as mutual funds, pension funds or wealthy individuals. For Amazon to get access to the available capital, it typically hires an intermediary such as a JP Morgan to broker this transaction, similar to how Colliers brokered a property transaction for Amazon. But in this case, JP Morgan, the intermediary, is more powerful, more valuable, deemed more systemically important to the economy and attracts better talent with vastly higher pay than Amazon.

What is it about the world of finance and capital, that the intermediary agent is more valuable and powerful than the principals? How have things come to such

a pass where firms that add much lower value to the larger economy are valued higher? What does this mean for society at large? These are the kind of questions that the book *Rise of Finance, Causes, Consequences and Cures* attempts to answer. When I received the request to review this book, my eyes lit up because the deleterious impact of "excessive financialisation" in modern economies is an issue on which I hold strong views. Further, one of the authors of the book is a fine scholar with extensive domain experience in financial services, which made it even more interesting for me to review.

The book is expectedly erudite and scholarly. It even has an evocative start, quoting an ethicist as "a pill-dependent smoker who, on the way to his divorce

lawyer, crashes his oversized car into a school bus because he is texting about an impending derivatives trade". Such a description beautifully captures everything that is wrong with the world of finance, albeit with some moral judgements. The debauchery and sins of rapacious finance professionals have been well documented and even portrayed through mainstream cinema.

What is less understood is the larger social ramifications of how we reached a stage where finance professionals that add so little value to larger society have appropriated so much wealth, wield enormous influence and perpetuate a vicious cycle of "tails they win, heads we lose". The book's Introduction chapter

promises to shine the spotlight on these exact issues and recommend solutions in an "easy and accessible" read. The book is a masterful collection of charts, data, research references, important personalities, theoretical constructs and historical events. It delves deep into the causes of excessive financialisation in today's economy and lays the blame primarily on loose monetary policy that fuelled the addiction to debt and the US dollar's primacy as the global reserve currency. These points are argued cogently backed by copious empirical evidence. The authors also have strong words for former Federal Reserve Chairmen, Alan Greenspan and Ben Bernanke for their complicity in exacerbating financialisation. While three-quarters of the book is devoted to global events and trends, there is an entire chapter on "Finance in India". The authors conclude that financialisation is not yet a big problem for India since Indian finance is dominated by banking and banking is dominated by public sector banking. In a somewhat contrarian way, the authors even highlight the benefits of the 1969 bank nationalisation programme, citing evidence from another book.

Financialisation is a big social malaise, not just an economic one like the way the book treats it. The best brains in society are drifting to jobs that merely move money rather than solving real problems of health, education and livelihoods. The best brains are lured to these inane pursuits of predicting future stock prices due to the potential to earn vast sums of money by doing so. Betting on future stock price predictions pays a lot more money than say building satellites because of excessive financialisation of the economy. Such enormous wealth earned relatively easily is being used to shape a nation's democracy through control of political funding. With control of politics, heads of hedge funds, investment banks and stock exchanges exercise clout and mould tax and other policies to suit their interests, which perpetuates this vicious cycle. This is the real social problem of financialisation.

The book is a valuable addition to university libraries and students. But it will perhaps not add much to the issue of excessive financialisation, similar to the issue of income inequality.

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